2018/19 Statement of Accounts



Slough Borough Council

Draft
Statement of Accounts
2018/19

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Timeline

- Municipal year end 31 March each year
- Accounts should have been prepared by 31 May 2019
- 1st draft 10 June 2019 no working papers
- 2nd draft 5 July 2019 trial balance provided
- 3rd draft 6 January 2020
- 4th draft 3 March 2021 incomplete a/cs & material error
- September 2020 more audit issues arising
- 5th draft 7 May 2021

BUT:

- New Finance team appointed latter end of May 2021 identified that these accounts were still not fit for purpose AND
- Capitalisation Direction (CD) obtained in March 2022 meant further changes were required

16 July audit starts
Progress hampered by
lack of working papers

More audit issues arising
Audit suspended



Changes made to 2018/19 accounts (1)

50 changes made in total affect over 100% of figures in core statements **PLUS** 80% of disclosure notes:

- 22 areas subject to detailed review and correction
- 20 changes relate to previous financial years
- 7 changes correct earlier versions of 2018/19 accounts
 AND
- 1 further change has been made as a result of the Capitalisation Direction obtained in March 2022



Changes to 2018/19 accounts (2)

	Total	Area affected:	
	Total- changes	Balance Sheet	General Fund
	£m	£m	£m
Land and buldings incorrectly valued	30	30	
Infrastructure not depreciated	42	42	
MRP not charged in line with Regulations	33		33
Staff costs incorrectly capitalised	26	26	26
Income incorrectly recognised	8	8	8
Inadequate provisions for bad debts and rating appe	32	32	3
Write off unsubstantiated debtors/creditors	9	9	9
Liabilities not included on balance sheet	8	8	
TOTAL	188	155	79



Impact on Balance Sheet at 31 March 2019

	1st draft June 2019 £m	5th draft May 2021 £m	Revised February 2023 £m
Property, plant & equipment	1,046	969	933
Other non-current assets	142	156	123
Cash & short-term investments	70	69	69
Other current assets	48	36	18
Current liabilities	(270)	(276)	(276)
Long-term liabilities	(631)	(617)	(636)
NET ASSETS	405	337	231
Usable Reserves	(83)	(71)	(76)
Unusable Reserves	(322)	(266)	(155)
TOTAL RESERVES	(405)	(337)	(231)

Reflects inaccurate asset records and over-capitalisation of staff costs

Net value of
Balance Sheet has
been reduced by
over 40%



Impact on General Fund Balances

	General Fund balance with CD	General Fund balance without CD
GF balance at 31 March 2017	£7m	£29m in deficit
GF balance at 31 March 2018	£2m	£48m in deficit
GF balance at 31 March 2019	£1m	£77m in deficit



What does this reflect?

- Inadequate accounting records and controls systems
- Ineffective systems of internal control, risk management and governance
- Grossly inaccurate Annual Governance Statement
- And very challenging budget setting

Remedy

- √ 18 months very demanding work by new Finance Team
- √ 43% reduction in net worth of the Council's balance sheet
- Corrected a/cs provide sound financial base for the Council going forward

A&A Regs Reg 4 Reg 6



Why is this important?

Levels of General Fund and HRA balances affect key budget decisions for the next financial year

Many of the Council's financial problems would have been highlighted sooner if accounts had been produced earlier <u>and</u> to the standard required.

There is a residual risk is that something arises from the previous 3 years' unaudited accounts which adversely affects the estimated GF and HRA balances





Different opinions – what does it mean?

- Approval by s.151 and Council is on the accounts overall
- >External audit opinion is:
 - more detailed technical appraisal based on auditing standards
 - ▶ line by line assessment of the accounting statements



Process improvements (1)

- Recruited specialists in local authority financial reporting
- Training has commenced for Finance staff
- Templates and checklists have been introduced to improve the quality of draft accounts and working papers
- Improved presentation and layout of published document
- Regular meetings with external audit so that technically complex issues are identified and resolved quickly
- Year-end close and audit is now a priority



Process improvements (2)

- Improved bank reconciliation processes
- Review of all debtor and creditor balances
- ✓ Ledger system is now used more effectively
- ✓ Plans in place to review coding structure



Process improvements (3)

New processes will take a while to bed in but the aim is to:

- Produce accounts that meet CIPFA requirements and are easy to audit with minimal changes required
- Ensure that accounts are supported by clear and comprehensive working papers
- Manage the audit process so that accounts can be signed off as quickly as possible.
 - ➢ In terms of cultural change, managing year end close and audit is now a priority
 - ➤ BUT experience elsewhere suggest that this can take up to 5 years to embed



Looking forward...

2018/19 audit due to complete February 2023

Progress on accounts preparation

- 2019/20 accounts prepared by 30 November 2022
- 2020/21 accounts prepared by 28 February 2023
- 2021/22 accounts prepared by 31 August 2023
- 2022/23 accounts prepared by 31 December 2023

Accounts still subject to QA and amendment arising from 2018/19 a/cs audit and new team being in place

